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UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

Latroya Simpson, individually and on behalf  
of a class of similarly situated individuals,  
  
                                Plaintiff,  
  
                                v.  
Best Western International, Inc.,  
  
                                Defendant.

Case No.: [3:12-cv-04672-JCS](#)

**ORDER DENYING DEFENDANT'S  
MOTION TO TRANSFER VENUE TO  
THE CENTRAL DISTRICT AND  
DENYING DEFENDANT'S MOTION TO  
DISMISS [Dkt. Nos. 5, 8].**

**I. INTRODUCTION**

Before the Court are Defendant Best Western International, Inc.'s ("Defendant" or "Best Western") Motion to Transfer Venue and Motion to Dismiss Plaintiff Latroya Simpson's ("Plaintiff" or "Simpson") Complaint. Plaintiff brings this action on behalf of herself and a class of similarly situated individuals, asserting Best Western violated California Penal Code § 632.7 when its reservation center recorded her phone calls made with a cellular phone. Defendant moves the Court to transfer this action to the Central District of California because the Honorable Manuel L. Real recently decided a similar issue, and because this action is just one of seven cases filed by Simpson in an effort to forum shop around Judge Real's decision. Defendant also moves the Court to dismiss this case for Plaintiff's failure to state a claim, or in the alternative, strike class allegations. Defendant contends Plaintiff fails to state a claim under § 632.7 because § 632.7 only applies to confidential communications, and/or only applies to third parties to a phone conversation. The Court held a hearing on November 9, 2012, at 9:30a.m. For the reasons set forth below, both Motions are DENIED.<sup>1</sup>

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<sup>1</sup> The parties have consented to the jurisdiction of the undersigned magistrate judge pursuant to 28 U.S.C. § 636(c).

1     **II.     REQUESTS FOR JUDICIAL NOTICE**

2             Rule 201(b) of the Federal Rules of Evidence provides that a “court may judicially notice  
3 a fact that is not subject to reasonable dispute because it: (1) is generally known within the trial  
4 court’s territorial jurisdiction; or (2) can be accurately and readily determined from sources whose  
5 accuracy cannot be reasonably be questioned.” Fed.R.Evid. 201(b).

6             **A.     Court Documents Submitted with the Parties’ Motions**

7             Defendant requests the Court to take judicial notice of various state court complaints filed  
8 by Plaintiff or Plaintiff’s lawyers against large hotel grounds in various counties across Northern  
9 California. See Dkt. No. 9 (Request for Judicial Notice in Support of Defendant’s Motion to  
10 Dismiss) (“RJN Motion to Dismiss”) Exhs. 4-11. “[A] court may take judicial notice of its own  
11 records in other cases, as well as the records of an inferior court in other cases.” *United States v.*  
12 *Wilson*, 631 F.2d 118, 119 (9th Cir. 1980); see also *Santos v. Cnty. of Los Angeles Dep’t of*  
13 *Children and Family Servs.*, 299 F.Supp.2d 1070 (C.D. Cal. 2004), *affirmed* 200 Fed.Appx. 681,  
14 2006 WL 2521553 (district court took judicial notice of records in state court cases). The Court  
15 hereby takes judicial notice of the following complaints:

- 16             1. *Rick Young v. Hilton Worldwide, Inc., et al.*, C.D. Cal., Case No. 12-1788, originally  
17             filed on January 27, 2012 in Los Angeles County Superior Court, Case No. BC  
18             477922;
- 19             2. *Latroya Simpson v. Vagabond Franchise System Inc.*, Case No. 2012-00126259-CV,  
20             Super. Ct. Sacramento, filed June 19, 2012;
- 21             3. *Latroya Simpson v. Vantage Hospitality Group, Inc., Super. Ct. Alameda*, Case No.  
22             RG 12637277, filed June 29, 2012;
- 23             4. *Latroya Simpson v. Doubletree Management LLC, et al.*, Super. Ct. Contra Costa,  
24             Case No. C12-016033, filed July 3, 2012;
- 25             5. *Laura McCabe and Latroya Simpson v. Intercontinental Hotels Group Resources,*  
26             *Inc.*, Case No. RG12637671, Super. Ct. Alameda, filed July 3, 2012;
- 27             6. *Latroya Simpson v. Ramada Worldwide, Inc.*, Case No. CV174549, Super Ct. Santa  
28             Cruz, filed July 3, 2012;

- 1           7. *Andre McMachon and Latroya Simpson v. Embassy Suites Management*, Case No.  
2           CGC-12-522496, Super. Ct. San Francisco, filed July 18, 2012; and  
3           8. *Joyce Roberts v. Wyndham International Inc.*, Case No. RG 12639819, Super. Ct.  
4           Alameda, filed July 18, 2012.

5           RJN Motion to Dismiss, Exhs. 4-11. The Court also takes judicial notice of Judge Real’s Order in  
6           *Rick Young v. Hilton*. See RJN Motion to Dismiss, Exh. 3. The Court also grants Plaintiff’s  
7           request for judicial notice of various court documents submitted with Plaintiff’s Oppositions to  
8           Defendant’s Motion to Transfer the Motion to Dismiss. See Dkt. No. 18, Attachment #2  
9           (Plaintiff’s Request for Judicial Notice in Support of Plaintiff’s Opposition to Defendant’s Motion  
10          to Transfer), Exhs. 1-6; Dkt. No 19, Attachment #1 (Plaintiff’s Request for Judicial Notice in  
11          Support of Plaintiff’s Opposition to Defendant’s Motion to Dismiss).

12           **B. Legislative History Submitted with Defendant’s Reply for Motion to Dismiss**

13           Defendant submitted an additional Request for Judicial Notice with its Reply to Plaintiff’s  
14          Opposition to Defendant’s Motion to Dismiss. See Dkt. No. 23. Plaintiff objects on grounds  
15          these documents were improperly submitted with Defendant’s Reply. See Dkt. No. 24. However,  
16          Plaintiff does not state any substantive challenge to proposed evidence, and instead relies on the  
17          contention that under Local Rules 7-3(a) and (d), any opposition or comments to reply evidence  
18          must be submitted within the Plaintiff’s Opposition. Plaintiff is incorrect. Local Rule 7-3(d)  
19          proscribes a party from submitting additional memoranda after the reply *except* in limited  
20          circumstances, such as when the moving party submits new evidence with the reply. In that case,  
21          “the opposing party may file within 7 days after the reply is filed, and serve an Objection to Reply  
22          Evidence, which may not exceed 5 pages of text, stating its objections to the new evidence[.]”  
23          Local Rule 7-3(d)(1). Although such filing “may not include further argument on the motion[.]”  
24          the objecting party should state some substantive challenge to the evidence to which he or she  
25          objects. Defendant was permitted to submit an additional Request for Judicial Notice with its  
26          reply. See Fed.R.Evid. 201(d) (“The court may take judicial notice *at any stage of the*  
27          *proceeding.*”) (emphasis added); see also Local Rule 7-3(c) (“Any reply to an opposition may  
28

1 include affidavits or declarations”). Because Plaintiff failed to meaningfully object to this  
2 Request for Judicial Notice, Plaintiff’s objection is overruled.

3 Defendant requests the Court to take judicial notice of various items with its Reply. The  
4 Court grants Defendant’s request for judicial notice with regard to the California Statutes of 1985  
5 and 1990, as well as the Honorable Dale Fischer’s Order in *Nader v. Capital One Bank*. See Dkt.  
6 No. 23, Exhs. 1-2, 5. The Court also takes judicial notice of the AB 2465 (Cal. Penal Code §  
7 632.7) Author’s Statement of Intent. See Dkt. No. 23, Exh. 4; *Chaker v. Crogan*, 428 F.3d 1215,  
8 1223 n.8 (9th Cir. 2005) (taking judicial notice of legislative history for California statutes).  
9 However, the Court’s own search for California Penal Code § 632.7’s legislative history was  
10 much broader, and revealed an additional paragraph in the Statement of Intent, which is cited in  
11 this Order and which was absent in the Statement of Intent submitted by Defendant. Moreover,  
12 the Court declines to take judicial notice of the letter written by Michael S. Sands to  
13 Assemblymembers Phil Isenberg and Lloyd Connelly (dated August 31, 1991), because  
14 Defendant did not provide any legal support that such a letter is judicially noticeable.

15 **III. BACKGROUND**

16 Plaintiff alleges that between July 2011 and September 2011, she called Best Western’s  
17 reservation center using her cellular phone to make reservations, and her calls were recorded  
18 without her knowledge or consent. See Dkt. No. 1, Exh. A (“Compl.”) ¶¶ 17, 18. Plaintiff alleges  
19 she shared sensitive personal information during these phone calls, such as her name and her  
20 credit card information. *Id.* ¶ 17. Plaintiff alleges she had a reasonable expectation that her  
21 telephone conversation would remain private, and the recording of these conversations without  
22 her consent was “highly offensive.” *Id.* ¶ 19. Plaintiff asserts that Best Western violated  
23 California Penal Code § 632.7 when it recorded her phone calls without consent. *Id.* ¶¶ 33-38.  
24 Plaintiff brings one cause of action under California Penal Code § 632.7 on behalf of herself and  
25 class of similarly situated individuals defined as:

26 All California residents who, at any time during the applicable limitations period  
27 preceding the filing of this Complaint through the date of resolution, participated  
28 in one or more telephone conversations with the Best Western central reservations  
call center from a cellular or cordless telephone located in California and whose

1 calls with the Best Western central reservations call center were recorded and/or  
2 monitored by Defendants surreptitiously or without disclosure.

3 *Id.* ¶ 20. Plaintiff requests “\$5,000 in statutory damages per violation, even in the absence of  
4 proof of actual damages[.]” *Id.* ¶ 38; *see* Cal. Penal Code § 637.2.<sup>2</sup>

5 On July 18, 2012, the Honorable Manuel L. Real from the Central District of California  
6 recently dismissed a similar case filed by the same lawyers that represent Plaintiff in this case  
7 against Hilton Worldwide, Inc. (“Hilton”). *See* RJN Motion to Dismiss, Exh. 3 (Judge Real’s  
8 order in *Rick Young v. Hilton Worldwide, Inc., et al.*, C.D. Cal., Case No. 12-1788) (“*Young*”).  
9 The complaint in *Young* was very similar to the Complaint in this case, except the fact the  
10 complaint in *Young* contained two causes of action, asserting violations of both California Penal  
11 Code § 632 and California Penal Code § 632.7. *See* RJN Motion to Transfer, Exh. 4 (Rick  
12 Young’s complaint against Hilton) at 8-9. Judge Real dismissed the complaint with prejudice by  
13 finding that Hilton did not violate § 632 when it recorded the plaintiff’s calls because there was  
14 no reasonable expectation of privacy, an essential element of a § 632 claim. *Young*, at 1-2; *see*  
15 *also Flanagan v. Flanagan*, 27 Cal.4th 766 (2002). However, Judge Real did not expressly rule  
16 on the second cause of action asserting a violation of § 632.7. *See Young*, at 1-2.

17 On July 20, 2012, two days after Judge Real dismissed the complaint in *Young*, Plaintiff  
18 filed the instant Complaint in the Superior Court of the State of California for the County of  
19 Alameda. Dkt. No. 1, Exh. A (“Compl.”) at 5. Defendant removed the action to the Northern  
20 District of California on September 7, 2012. Dkt. No. 1 at 1. In addition to filing the instant  
21 Complaint, Plaintiff filed six other complaints against other large hotel groups in state courts

22 \_\_\_\_\_  
23 <sup>2</sup> Section 637.2 allows for an individual cause of action for violations of § 632.7, and  
states in relevant part:

24 “(a) Any person who *has been injured* by a violation of this chapter may bring an action against  
the person who committed the violation for the greater of the following amounts:

25 (1) Five thousand dollars (\$5,000).

26 (2) Three times the amount of actual damages, if any, sustained by the plaintiff.

27 (b) Any person may, in accordance with Chapter 3 (commencing with Section 525) of Title 7 of  
Part 2 of the Code of Civil Procedure, *bring an action to enjoin and restrain any violation of this*  
*chapter*, and may in the same action seek damages as provided by subdivision (a).

28 (c) It is not a necessary prerequisite to an action pursuant to this section that the plaintiff has  
suffered, or be threatened with, actual damages.” Cal. Penal Code § 637.2 (emphasis added).

1 across counties in Northern California within one month of Judge Real’s dismissal. *See* RJN  
2 Motion to Dismiss, Exhs. 5-8, 10-11. All complaints were filed by the same lawyers, who also  
3 filed one more complaint on behalf of another class representative plaintiff in Alameda. *See id.* at  
4 Exh. 9. All the complaints include class allegations under § 632.7 against various hotels who  
5 record incoming calls from customers making reservations. *See id.* at Exhs. 4-11. Two of these  
6 complaints also include class allegations asserting violations of § 632. *See id.* at Exhs. 7, 9.

7 On September 14, 2012, Defendant filed two motions. *See* Dkt. Nos. 5, 8. The first is a  
8 Motion to Transfer Venue to the Central District of California based on Judge Real’s decision in  
9 *Young* and Plaintiff’s filing of several similar complaints in different counties across Northern  
10 California. Dkt. No. 5 (“Motion to Transfer”). The second is a Motion to Dismiss Plaintiff’s  
11 Complaint, or in the Alternative, Strike Class Allegations. Dkt. No. 8 (“Motion to Dismiss”).  
12 Defendant has requested the Court to consider the Motion to Transfer before the Motion to  
13 Dismiss. Motion to Dismiss at 1 n. 3.

14 **IV. DISCUSSION**

15 **A. Motion to Transfer Venue**

16 **1. Legal Standard under 28 U.S.C. § 1404(a)**

17 A case may be transferred “[f]or the convenience of parties and witnesses, in the interests  
18 of justice,” to “any other district or division where it might have been brought[.]” 28 U.S.C. §  
19 1404(a). There are two prongs to this analysis. First, the transferee district must be a district  
20 where the case could have originally been filed, meaning the court has jurisdiction and venue is  
21 proper. *Wireless Consumers Alliance, Inc. v. T-Mobile USA, Inc.*, No. 03-3711 (MHP), 2003 WL  
22 22387598, at \*1 (N.D. Cal. Oct. 14, 2003). The moving party bears the burden to prove this first  
23 step. *Commodity Futures Trading Comm’n v. Savage*, 611 F.2d 270, 279 (9th Cir. 1979). If the  
24 first prong is satisfied, the court decides in its discretion whether to grant or deny a motion to  
25 transfer, balancing “the plaintiff’s interest to freely choose a litigation forum against the aggregate  
26 considerations of convenience of the defendants and witnesses and the interests of justice.”  
27 *Wireless Consumers*, 2003 WL 22387598, at \*1; 28 U.S.C. § 1404(a).

28 //

1                                   2.     *Analysis*

2           Plaintiff does not dispute that this case could have been filed in the Central District. The  
3 Central District would have subject-matter jurisdiction under CAFA. The Central District would  
4 have personal jurisdiction over all parties, as Plaintiff alleges she is a resident of California, and  
5 Best Western does not contest personal jurisdiction. Compl. ¶ 4. Finally, venue is proper because  
6 Plaintiff’s allegations encompass all calls made to Best Western throughout California, many of  
7 which will have been made from the Central District, thus “a substantial part of the events or  
8 omissions giving rise to the claim occurred” in the Central District. *See* Compl. ¶ 20; 28 U.S.C. §  
9 1391(b)(2). The Court therefore concludes the first prong of the transfer analysis is satisfied. *See*  
10 28 U.S.C. § 1404(a).

11           Having determined this action could have been brought in the Central District of  
12 California, the Court now considers whether transfer would be in the interests of justice and/or  
13 more convenient for the parties and witnesses. *See* 28 U.S.C. § 1404(a). Defendant contends  
14 transfer is in the interest of justice because it would promote judicial efficiency, as Judge Real  
15 recently decided essentially the same case in *Young*. Defendant also argues that Plaintiff’s filing  
16 of six similar complaints in counties across Northern California is evidence of her attempt to  
17 forum shop around Judge Real’s unfavorable precedent. Moreover, Defendant contends  
18 Plaintiff’s choice of forum is not entitled to substantial weight because she brings this case in a  
19 representative capacity and does not reside in the Northern District. Defendant also argues the  
20 convenience factors in this case are neutral. Plaintiff opposes Defendant’s Motion to Transfer on  
21 all of these grounds.

22           The Motion to Transfer is denied. First, the two actions have no parties in common.  
23 Second, Judge Real explicitly addressed only the applicability of § 632 to calls made to a hotel’s  
24 reservation line, not the applicability of § 632.7, which is asserted here. The Court can find no  
25 case where transfer was granted in such a circumstance. Moreover, Defendant’s assertion of  
26 forum shopping by Plaintiff is without merit. One could just as easily accuse Defendant of using  
27 the Motion to Transfer to shop for a more favorable forum—in light of the fact that none of the  
28 parties to this case were parties to the *Young* case.

1           **B.       Motion to Dismiss**

2                   **1.       Legal Standard under Rule 12(b)(6)**

3           A complaint may be dismissed for failure to state a claim for which relief can be granted  
4 under Rule 12(b)(6) of the Federal Rules of Civil Procedure. Fed.R.Civ.P. 12(b)(6). “The  
5 purpose of a motion to dismiss under Rule 12(b)(6) is to test the legal sufficiency of the  
6 complaint.” *N.Star. Int’l v. Ariz. Corp. Comm’n*, 720 F.2d 578, 581 (9th Cir. 1983). In ruling on  
7 a motion to dismiss under Rule 12(b)(6), the Court takes “all allegations of material fact as true  
8 and contrue(s) them in the lights most favorable to the non-moving party.” *Parks Sch. of Bus. v.*  
9 *Symington*, 51 F.3d 1480, 1484 (9th Cir. 1990).

10           Generally, the plaintiff’s burden at the pleading stage is relatively light. Rule 8(a) requires  
11 a “short and plain statement of the claim showing that the pleader is entitled to relief.”  
12 Fed.R.Civ.P. 8(a)(2). The complaint need not contain “detailed factual allegations,” but must  
13 allege facts sufficient to “state a claim to relief that is plausible on its face.” *Ashcroft v. Iqbal*,  
14 556 U.S. 662, 663 (2009) (citing *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 547 (2007)). The  
15 factual allegations must be definite enough to “raise a right to relief above the speculative level on  
16 the assumption that all of the complaint’s allegations are true.” *Twombly*, 550 U.S. at 545.  
17 “[T]he tenet that a court must accept a complaint’s allegations as true is inapplicable to threadbare  
18 recitals of a cause of action’s elements, supported by mere conclusory statements.” *Iqbal*, 556  
19 U.S. at 663.

20                   **2.       Analysis**

21           Section 632.7 prohibits the recording of communications made through at least one  
22 cellular or cordless telephone. The statute provides that criminal penalties will be imposed on  
23 “[e]very person who, without the consent of all parties to a communication, intercepts or receives  
24 and intentionally records or assists in the interception or reception and intentional recordation of,  
25 a communication transmitted” where at least one party uses a cellular or cordless phone. Cal.  
26 Penal Code § 632.7(a).<sup>3</sup>

27 \_\_\_\_\_  
28           <sup>3</sup> The full text of § 632.7(a) reads: “Every person who, without the consent of all parties  
to a communication, intercepts or receives and intentionally records, or assists in the interception  
or reception and intentional recordation of, a communication transmitted between two cellular



1 Defendant contends Plaintiff has failed to state a claim for relief under § 632.7 for two  
2 reasons. First, Defendant argues that § 632.7 only applies to “confidential communications” in  
3 which a party to a telephone conversation has a reasonable expectation of privacy. Defendant  
4 contends Plaintiff had no reasonable expectation of privacy in her calls to Best Western’s  
5 reservation center, and therefore fails to state a claim for relief. Next, Defendant argues that §  
6 632.7 does not apply to participants of a communication (such as Plaintiff and Defendant), but  
7 only to third parties.

8 **i. Whether § 632.7 is Limited to Confidential Communications**

9 Section 632.7 is one of three statutes that compose California’s Cordless and Cellular  
10 Radio Telephone Privacy Act, which is a subset of California’s Invasion of Privacy Act. In 1967,  
11 the California Legislature passed the Invasion of Privacy Act to prevent invasions of privacy  
12 facilitated by society’s growing use of technology. *See* Cal. Penal Code §§ 630 *et seq.* Section  
13 632, which is *not* at issue in this case, was one of the initial statutes passed in 1967. *See id.*  
14 Section 632 prohibits intentional eavesdropping upon or recording of “confidential  
15 communications” on telephones or other devices. *See* Cal. Penal Code § 632.<sup>4</sup> In *Flanagan v.*  
16 *Flanagan*, the California Supreme Court held that “a conversation is confidential under section  
17 632 if a party to that conversation has an objectively reasonable expectation that the conversation  
18 is not being overheard or recorded.” 27 Cal.4th 766, 776-77 (2002).

19 Defendant argues that because § 632 is limited to “confidential communications,” § 632.7  
20 must also be limited to “confidential communications.” Defendant also argues that because the  
21 California Legislature’s statutorily prescribed intent of the Invasion of Privacy Act is to protect

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22 radio telephones, a cellular radio telephone and a landline telephone, two cordless telephones, a  
23 cordless telephone and a landline telephone, or a cordless telephone and a cellular radio  
24 telephone, shall be punished by a fine not exceeding two thousand five hundred dollars (\$2,500),  
25 or by imprisonment in a county jail not exceeding one year, or in the state prison, or by both that  
26 fine and imprisonment.” Cal. Penal Code § 632.7(a).

27 <sup>4</sup> Section 632(a) reads, in relevant part: “Every person who, intentionally and without the  
28 consent of all parties to a confidential communication, by means of any electronic amplifying or  
recording device, eavesdrops upon or records the confidential communication, whether the  
communication is carried on among the parties in the presence of one another or by means of a  
telegraph, telephone, or other device, except a radio, shall be punished[.]” Cal. Penal Code §  
632(a).

1 “private communications,” *see* § 630, this Court should limit the scope of § 632.7 to confidential  
2 communications. However, Defendant’s arguments are contrary to the text of § 632.7. *See*  
3 *Delaney v. Superior Court*, 50 Cal.3d 785, 798 (1990) (statutory construction begins with the  
4 language of the statute). There is a significant difference between the text of § 632 and § 632.7.  
5 Only § 632 includes the words “confidential communications,” thereby limiting the scope of that  
6 statute to “confidential communications.” Section 632.7, however, does not include such  
7 narrowing language. The California Supreme Court has noted this difference, and in *Flanagan*,  
8 wrote that § 632.7 “applies to all communications, not just confidential communications.”  
9 *Flanagan*, 267 Cal.4th at 771 n. 2.<sup>5</sup> Defendant does not attempt to explain this statement in  
10 *Flanagan*, and provides no compelling reason why this Court should diverge from the Supreme  
11 Court’s guidance. Therefore, the Court holds that § 632.7 “applies to all communications, not just  
12 confidential communications.” *Id.* According, the Court will not dismiss Plaintiff’s § 632.7  
13 claim on this ground.

14 **ii. Whether § 632.7 is Limited to Third Parties**

15 Defendant next argues that § 632.7 does not apply to participants of a cellular or cordless  
16 telephone conversation. Section 632.7 imposes penalties on “[e]very person who, without the  
17 consent of all parties to a communication, *intercepts or receives and intentionally records ... a*  
18 *communication*” where at least one party uses a cellular or cordless phone. Cal. Penal Code §  
19 632.7(a) (emphasis added). Defendant argues only a third party “intercepts or receives” a cellular  
20 or cordless communication, and because Best Western was a party to all of the alleged  
21 communications in this case, Plaintiff’s § 632.7 claim fails as a matter of law.

22 To determine whether Defendant’s interpretation of § 632.7 is correct, the Court turns to  
23 California’s principles of statutory construction. “Under California law, statutory construction  
24

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25 <sup>5</sup> The court in *Flanagan* further noted: “Significantly, those [wireless] statutes protect  
26 against interception or recording of *any* communication. When the Legislature determined that  
27 there was no practical means of protecting cordless and cellular phone conversations from  
28 accidental eavesdropping, it chose to protect all such conversations from malicious or intentional  
eavesdropping or recording, rather than protecting only conversations where a party wanted to  
keep the content secret.” *Flanagan*, 267 Cal.4th at 776.

1 begins with the language of the statute ... if the language of the statute is clear and unambiguous,  
2 the statutory analysis ends.” *Viceroy Gold Corp. v. Aubry*, 75 F.3d 482, 490 (9th Cir. 1996)  
3 (citing *Delaney*, 50 Cal.3d at 798). “When the wording of the statute is ambiguous, however, a  
4 court may consider extrinsic evidence of the legislature’s intent, ‘including the statutory scheme  
5 of which the provision is a part, the history and background of the statute, the apparent purpose,  
6 and any considerations of constitutionality.’” *In re First T.D. & Inv., Inc. v. Chang*, 253 F.3d  
7 520, 527 (9th Cir. 2001) (quoting *Hughes v. Bd. of Architectural Examiners*, 17 Cal.4th 763, 776  
8 (1998).

9           Although the Court finds no California state case law addressing the interpretation of §  
10 632.7 at issue here, a district court from the Central District recently considered this exact  
11 question. *See Brown v. Defender Security Co.*, No. 12-7319, 2012 WL 5308964 (C.D. Cal. Oct.  
12 22, 2012). In *Brown*, the court found it “clear and unambiguous” from the text of the statute that  
13 “§ 632.7 prevents a *party* to a cell phone conversation from recording it without the consent of all  
14 parties to the conversation.” *Id.* at \*5 (emphasis added). The court reasoned that “as a matter of  
15 common usage, the participants in a conversation ‘receive’ communications from each other.” *Id.*  
16 The court also found support in the disjunctive “or” between the words “intercepts” and  
17 “receives,” and held that because “‘intercepts’ is most naturally interpreted to refer to conduct  
18 whereby an unknown party secretly accesses a conversation, ‘receives’ is naturally read to refer to  
19 something other than access to a conversation by an unknown interloper.” *Id.* Because the court  
20 believed the language in § 632.7 to be “clear and unambiguous,” the court felt “no need to  
21 consider legislative history.” *Id.* at \*5 n. 3.

22           With regard to whether § 632.7’s language is “clear and unambiguous,” the Court  
23 respectfully disagrees. Rather, this Court finds the term “receives” in § 632.7 to be susceptible to  
24 at least two plausible interpretations. On the one hand, the word “receives” could mean a third  
25 party who inadvertently “receives” a cellular communication by happenstance, as opposed to  
26 “intercepting” the cellular communication intentionally. Defendant provides support for this  
27 interpretation by showing that §§ 632.5-632.6, the other two statutes in the Cordless and Cellular  
28 Radio Telephone Privacy Act, use the words “intercepting and receiving” to apply only to third

1 parties. On the other hand, “received” could have the meaning ascribed to it by the court in  
 2 *Brown*, that parties to a conversation “receive” communications from one another. *See Brown*,  
 3 2012 WL 5308964, \*5. Because the Court finds the word “receives” to be ambiguous, it is  
 4 necessary to look to the legislative history of § 632.7 to determine whether the California  
 5 Legislature intended the statute to apply to participants of the telephone conversation, or just to  
 6 third parties. *See Chang*, 253 F.3d at 527 (quoting *Hughes*, 17 Cal.4th at 776).

7 In 1992, the California Legislature passed § 632.7 without any opposition. Cal. Dept. of  
 8 Consumer Affairs, Enrolled Bill Report on Assem. Bill No. 2465 (1992), at 4. The statute was  
 9 intended to “simply extend[] to persons who use cellular or cordless telephones the same  
 10 protection from recordation that persons using ‘landline’ telephones presently enjoy.” Author  
 11 Lloyd G. Connelly’s Statement of Intent, Assem. Bill No. 2465 (1992), at 1. At the time, § 632  
 12 prohibited recording confidential communications, but the Legislature assumed that § 632 only  
 13 applied to communications made on landlines and not to communications made on cellular or  
 14 cordless phones. *See* Letter to Governor Pete Wilson from Assembly Member Lloyd G. Connelly  
 15 (July 2, 1992) (“under existing law, it is not illegal to record the otherwise private conversations  
 16 of persons using cellular or cordless telephones”). Moreover, at the time, §§ 632.5 and 632.6  
 17 protected communications made on cellular or cordless phones from malicious eavesdropping,  
 18 but those statutes did not protect against recording. *See* §§ 632.5-632.6. The Legislature sought  
 19 to fill in this gap by similarly prohibiting the recordation of communications made on cellular or  
 20 cordless phones. Notably, then-existing law prohibiting the recording of landline  
 21 communications *extended to parties* of the conversation. *See Warner v. Kahn*, 99 Cal.App. 3d  
 22 805 (1979) (stating the language in § 632 “has uniformly been construed to prohibit one party to a  
 23 confidential communication from recording that communication without the knowledge or  
 24 consent of the other party.”); *see also Flanagan*, 27 Cal.4th at 777 (holding a party to the  
 25 conversation liable).

26 With the Legislature’s intent in mind, § 632.7 may fairly be read to apply to parties to the  
 27 communication, as well to as third parties. Section 632.7 imposes penalties on “[e]very person  
 28 who, without the consent of all parties to a communication, *intercepts or receives* and

1 intentionally records” a cellular or cordless communication. Cal. Penal Code § 632.7(a)  
2 (emphasis added). While the word “intercepts” is most naturally interpreted to refer to a third  
3 party who accesses the communication, the word “receives” is much broader. Under an ordinary  
4 use of the word, each party to a conversation “receives” communications as they hear the words  
5 spoken to them from the other party. This is the interpretation of the word “receives” the Court  
6 adopts today.

7 Defendant argues that because the other two statutes in the Cordless and Cellular Radio  
8 Telephone Privacy Act (§§ 632.5-632.6) use the words “intercepting and receiving,” and because  
9 these statutes only apply to third parties, § 632.7 should only apply to third parties as well.  
10 However, “intercepting and receiving” are not the words in §§ 632.5-632.6 which limit the scope  
11 of these statutes to third parties. Sections §§ 632.5-632.6 prohibit eavesdropping upon  
12 communications made on cellular or cordless phones, and impose penalties upon “[e]very person  
13 who, *maliciously* and without the consent of all parties to the communication, *intercepts, receives,*  
14 or assists in *intercepting or receiving* a communication[.]” Cal. Penal Code §§ 632.5-632.6  
15 (emphasis added). The word “maliciously” narrows the scope of §§ 632.5-632.6 to third parties  
16 because a party to the communication cannot act “maliciously” when they “receive” a  
17 communication.

18 As explained above, the Court finds the word “receives” in § 632.7 to be ambiguous, as it  
19 has many potential interpretations. However, the Legislature intended to extend the protections  
20 against recording landline conversations—which applied to parties—to cellular communications.  
21 Interpreting § 632.7 to only apply to third parties would defeat the Legislature’s intent.  
22 Therefore, the Court finds that § 632.7 applies to parties to the communication as well as third  
23 parties. Accordingly, Defendant’s Motion to Dismiss is DENIED.

24 **C. Motion to Strike Class Allegations**

25 Defendant has also requested alternative relief to strike the class allegations from  
26 Plaintiff’s Complaint, and suggests three reasons why this Court should do so. Defendant’s first  
27 argument is premised upon the assumption that § 632.7 only applies to confidential  
28 communications. Because the Court has already decided that § 632.7 applies more broadly to any

1 communication, this argument fails. The Court also declines to consider Defendant’s second and  
2 third arguments in this stage of litigation. Although it is not *per se* improper for a defendant to  
3 move to strike class allegations before the motion for class certification, *see Vinole v.*  
4 *Countrywide Home Loans, Inc.*, 571 F.3d 935, 939 (9th Cir. 2009), most courts decline to grant  
5 such motions because “the shape and form of a class action evolves only through the process of  
6 discovery.” *In re Wal-Mart Stores, Inc. Wage & Hour Litig.*, 505 F. Supp. 2d 609, 615 (N.D. Cal.  
7 2007). Because the Court finds it procedurally proper to allow for discovery before considering  
8 whether the proposed class is sound, Defendant’s motion to strike class allegations is denied  
9 without prejudice.

10 **V. CONCLUSION**

11 For the foregoing reasons, Defendant’s Motion to Transfer Venue to the Central District  
12 of California and Motion to Dismiss, or in the Alternative, Strike Class Allegations, are DENIED.

13 IT IS SO ORDERED.

14 Dated: November 9, 2012



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17 Joseph C. Spero  
United States Magistrate Judge

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